

Appendix 2:

Estimating the Residual Office Floorspace Capacity of Sites Allocated, or Partially Allocated for Office Uses and Dealing with the Potential for Changes of Use

An issue for all employment land reviews is that of estimating the residual capacity of future sites to accommodate whatever use is planned for them, in this case, office space. There are three main components to this issue:

- 1. The proportion of any general employment, or mixed use sites that is likely to be allocated to B1 offices;
- 2. How much of the land allocated for B1 can be developed for lettable buildings effectively the size of the building footprints;
- 3. How many storeys are likely to be constructed.

Additionally, potential for further capacity could exist in the conversion of buildings or sites presently in other uses, or currently disused. All these issues were discussed with partners and the following sub-sections describe the issues and outcomes of these discussions.

Plot Cover Ratios

There are three further issues connected with the estimation of plot cover ratios:

- What rules to use to arrive at general plot cover ratios (PCRs), which embody components 1 and 3, described above;
- Handling mixed use sites (Component 2 above)
- How to deal with the proposed Preston CBD

General plot cover ratios

Partners were asked to supply samples of sties that had been developed to feed into the assumptions to be used for future sites, or the residual capacity on sites which had been partially developed. Information received from partners indicates a wide variety of plot covers with 'outlier' values from 15% up to 84%. The ratios reported, which express total office floorspace, including all storeys, as a proportion of the site being developed, were as follows:

	Preston (2002 to 2006)	Chorley (1993 to 2006)	South Ribble (4 recent examples)
Max	62%	84%	42%
Min	20%	15%	37%
Median	38%	43%	39%
Average	38%	41%	39%

Car-parking is clearly a key factor in generating differenes from one development to another, as are: the number of storeys; the shape and slope of the site; and in some cases, perhaps, the possible inclusion of extension land within the curtilage of the site applied for. Only one example exceeded 3 storeys, and even this, with 8 storeys, resulted in only a 62% plot cover ratio.

These figures compare with example ratios quoted in ODPM's guidance on Employment Land Reviews (note: *example* rather than best practice):

	Min	Max
Town Centre: Plot Ratios	75%	200%
Business Park: Plot Ratios	25%	40%

In the light of local experience and practice, and the national guidance, we have adopted a general plot cover ratio of 40% for the general run of sites.

Preston CBD

Clearly, the proposed Preston CBD is the one area in the sub-region which has the potential to support the kind of higher land and rental values that might justify the costs associated with buildings taller than say 3 storeys. However, there is little local evidence which might be used to support a particular PCR for such sites. Only two sites, one in Chorley and one in Preston, have thus far achieved PCRs of over 50%.

Given the lack of local evidence, we have adopted a PCR of 75% - the minimum plot ratio mentioned in the ODPM Guidance for town centres.

Mixed use sites

The issue with mixed use sites is that in the majority of cases, there is no Masterplan in place, or SPG, to indicate a desired mix. As there are relatively few of these we consider it best to deal with these on a case by case basis.

Changes of Use

We discussed with Steering group members whether to make allowances in our forecasting for the potential for changes of use to B1. (In some areas of the south east, for example, the redevelopment of former industrial estates and individual sites is virtually the only source of new office development opportunities).

Following discussions with partners, however, it was decided that **the study should not make any specific assumptions about windfall redevelopment opportunities of this type,** other than those already identified as potential sites by the respective local planning authorities. However, there clearly does exist some potential for suitable new sites to emerge for redevelopment for B1 uses as time goes on, and opportunities arise.

Appendix 3:

CHORLEY: SITE SUPPLY AND APPRAISAL SCHEDULE

Plot Ratios:	Fixed
Preston City Centre	0.75
All other sites	0.40

																	Market Attractiveness Strategic Planning and Sustainability						1			
No. Ref:		Site Name and Address	Greenfie Brownfie	eld	Relevant Policy	Area	Developed (All uses)	PP/UC (Residual) Availability (Land) (2006)	Mixed Use/ General Employment/ Office/ Prestor CC Mix/Gen/Off	Site	Residual Office Availability (Land)		Residual Capacity	Total Site Floorspace	cessibility	siness Image	Beginners the season of the se			ration and Development Potential to address		ombination		
	Y/N		GF	BF		(ha)	(ha)	(ha)	sq.m	(ha)	PCC	Specific	(ha)	sq.m	sq.m	Sq.m	ĕĕ	ő	ဗီ လိ	Overall	ĕ ₫	ພັພັ	Location	deprivation	Overall	ŭ
CHR_01	Y	Royal Ordnance Site, Euxton Buckshaw Urban Village (Central Business area) NOT RIS SITE	ı	×	GN2	24.00				24.0		0.33	7.92	0.4	31,680		2	3	4	3	4	4	2	3	3	TRUE
CHR_03	Y	Railway Road, Adlingtor	x	x	EM1.2	2.00				2.0	0 Off	1.00	2.00	0.4	8,000	8,000	3	2	2	2	4	3	3	3	3	FALSE
CHR_04	_	Plot B, Ackhurst Park Employment Area, Chorley	×		EM1.3	1.10		1		1.1	0 Gen	0.75	0.83	0.4	3.300	3.300	3	3	4	3	2	4	2	3	3	TRUE
CHR 05		Botany/Great Knowley,	<u> </u>		EM1.4	1.10	1	_			U Gen	0.73	0.03	0.4	3,300	3,300	_						1,1			
01.1100	Y	Chorley	×			14.10				14.1	0 Gen	0.50	7.05	0.4	28.200	28,200	4	2	3	3	2	1	2	2	2	FALSE
CHR_09	Y	M61/Botany, Chorley	×		EM1.9	1.85	5	1.85	3,716			0.33	0.00	0.4	0	3,716	4	3	4	4	2	1	2	2	2	FALSE
CHR_11	Y	Euxton Business Park, Euxtor		×	EM1.11	0.30	0.10			0.2	0 Gen	1.00	0.20	0.4	800	800	2	2	3	2	4	4	2	3	3	FALSE
CHR_13	Y	Rear of New Street, Mawdesley	, x	×	EM1.14	0.60				0.6	0 Gen	0.25	0.15	0.4	600	600	1	2	3	2	2	3	1	1	2	FALSE
CHR_14	Y	Stump Lane, Chorley	x		EM1.15	1.10				1.1	0 Gen	0.75	0.83	0.4	3,300	3,300	3	2	3	3	4	1	3	4	4	TRUE
CHR_15	Y	RedBank, Carr Lane, Chorley	×		EM1.16	3.40				3.4	0 Mix	0.66	2.24	0.4	8,976	8,976	3	2	4	3	2	1	2	2	2	FALSE
CHR_16	Y	Southport Road (South), Chorley	×		EM1.18, PS7 & EP2	2.10				2.1	o Off	1.00	2.10	0.4	8,400	8.400	4	2	3	3	3	1	2	3	2	FALSE
CHR_23	Y	Clayton Green Centre, Clayton Green	×		EM6	0.30				0.3	o Off	1.00	0.30	0.4	1.200		3	3	4	3	2	1	2	1	2	FALSE
CHR_29	N	Rear of Brewery Depot, Cowling Farm, Chorley	×			1.50				1.5	0 Gen	0.33	0.50	0.4	1,980	1,980	1	1	2	1	1	1	2	3	2	FALSE
CHR_32	N	Chorley Business and Technology Centre, Euxton Lane, Euxton		×		0.28	3	0.28	949	9 0.0		1.00	0.00	0.4	0	949	2	2	3	2	4	4	2	3	3	FALSE
CHR_33	N	Land South of NIS Building, Ackburst Road, Chorley		×		0.84		0.84	920	0.0	o Off	1.00	0.00	0.4	0	920	3	2	4	3	2	4	2	3	3	TRUE
CHR_34	N	Land to the north of Euxton Business Park, Euxton (CHR_11)		x		0.80		0.80				1.00	0.00	0.4	0	3,226	2	2	3	2	4	4	2	3	3	FALSE
CHR_35	N	Land adjacent to Canal Mill, Botany Brow, Chorley		x		1.85	5	1.85	4,900	0.0	0 Off	1.00	0.00	0.4	0	4,900	4	4	4	4	2	4	2	2	3	TRUE
TOTAL						56.12	0.10	5.62	13711	50.4	0		24.11		96,436	110,147										

Residual Availability

Mitx Mixed use site incorporating office and other non-office/employment uses. [Site specific plot ratio figures]

Gen General employment site for B1/B2/B8 [Residual figure to be split to office only on site by site bases and Office sites plot ratio figure applied]

Off Office developments only [no further splitting of residual land required]

Brownfield Attractive Sustainable Combination 41,080 85,056 47,080 38,280

PRESTON: SITE SUPPLY AND APPRAISAL SCHEDULE

 Plot Ratios:
 Fixed

 Preston City Centre
 0.75

 All other sites
 0.40

																	Site Appraisal Scores									
																	Market Attractiveness Strategic Planning and Sustainability									
No. Ref:	Allocated	Site Name and Address	Greenfie Brownfie		Relevant Policy	Total Site	Developed (All uses)		nmitted Office Only	Residual Availability (Land) (2006)	Mixed Use/ General Employment/ Office/ Prestor City Centre	site	Residual Office Availability (Land) (2006)	Plot Ratio: Office Sites	Residual Capacity	Total Site Floorspace	sessibility torway	siness Image	Development straints		cessibility b Transpt	nancement of the		ration and Development Potential to		nbination
	Y/N		GF	BF		(ha)	(ha)	(ha)	sa.m	(ha)	PCC	Specific	(ha)		sa.m	Sa.m	A co	Bass	Site	Overall	Put	<u> </u>	Location	deprivation	Overall	Ö
	.,	Former Whittingham Hospital			DS2/W1 &	()	()	(/		()			()							Overan					0.10.0	
PRS_01	Y	Complex		x	Para 12.23	3.83	3	3.83	18500	0.00	Off	1.00	0.00	0.40	0	18,500	2	4	3	3	2	4	1	1	2	FALSE
					Para 12.22		1		10001					+		-,						1				
		Preston East Employment Area			r ara rele																				i i	
		2 sites east of M6 3 miles NE of															4	4	3	4	2	1	1	2	1	FALSE
PRS_02	Y	Preston town centre	x			34.89	9			34.89	Gen	0.10	3.49	0.40	13.956	13.956									1 /	
		Broughton Business Park			Para 12.22										,,,,,,	,										
		North Fulwood, between															4	3	3	3	2	1	2	2	2	FALSE
PRS 13	Y	D'urton Lane and Eastway	x			24.6	3			24.68	3 Mix	0.25	6.17	0.40	24.680	24.680		1	1						1 /	
		Hill Street			W1/SS9					-					- 1	1	4	3	3			4		4		TRUE
PRS_15	Y	Land adjacent to Ringway		x		0.20)			0.20	Mix (CBD) PC	1.00	0.20	0.75	1,500	1,500	4	3	3	3	4	4	4	4	4	IRUE
PRS_17	Y	Ringway/Falkland Street		х	W1/SS3	2.10)			2.10	Mix (CBD) PC	0.80	1.68	0.75	12,600	12,600	4	3	2	3	4	4	4	4	4	TRUE
PRS_19	Y	Millennium Park	х			8.47	3.06	2.20	7542	3.21	Gen/PCC	0.10	0.32	0.75	2,408	9,950	4	4	3	4	2	1	1	2	1	FALSE
		Fox Street, Corporation Street,			SS4												4	3	2	2	4	4	4	4		TRUE
PRS_21	Υ	Surgeon's Court		x		1.39					Mix (CBD) PC		1.04	0.75	7,819	7,819	4			3	*	4	*	*		
PRS_22	Υ	Avenham Street		x	SS5	1.73	3			1.73	Mix/PCC	0.15	0.26	0.75	1,946	1,946	3	2	2	2	4	4	4	4	4	FALSE
		Hope Street, Corporation			SS11												3	3	3	3	3	4	4	4	4	TRUE
PRS_25	Y	Street		x		0.18	3			0.18	Mix/PCC	0.33	0.06	0.75	446	446	3	3	3	3	3	*	*	*		INOL
		Walker Street, Great Shaw			SS12												3	2	2	2	4	4	4	4	4	FALSE
PRS_26	Y	Street		x		0.72	2			0.72		0.33	0.24	0.75	1,782	1,782	Ŭ		_	_						
PRS_29	Y	Riversway Phase B	x		SS31	14.72	4.62			10.10		0.10	1.01	0.40	4,040	4,040	1	2	1	1	1	1	2	3	2	FALSE
PRS_30	Υ	Cottam Hall Brickworks		x	SS36	13.8				13.88		0.05	0.69	0.40	2,776	2,776	1	2	2	2	2	4	2	2	3	FALSE
PRS_31	Υ	Cottam Local Centre	х		SS37	3.60)			3.60) Mix	0.10	0.36	0.40	1,440	1,440	1	2	3	2	2	1	2	2	2	FALSE
		L			SPG				9300						_		4	4	3	4	4	4	4	4	4	TRUE
PRS_32	Υ	Tithebarn Regeneration Area		x			 			0.00	Off	1.00	0.00	0.40	0	9,300						1	 	ļ		
PRS_33	N	Preston Riversway (Site 13c) - Riversway Business Park		×		0.93	,l	0.93	5874	0.00	Off	1.00	0.00	0.40		5.874	1	4	3	3	1	4	2	3	3	TRUE
PRS_33	N	Beech House, The Oaks		X		0.9	5	0.93	5874	0.00) Off	1.00	0.00	0.40	0	5,874						<u> </u>			—	
PRS_35	N	Business Park	1	l		1	1	l	832		Off	1.00	0.00	0.40		832	4	3	4	4	2	4	2	2	2	FALSE
PRS_35 PRS_36	N N	Former Bus Repair Depot	-	X X			1		204	0.00		1.00	0.00	0.40	0	204	2	2	4	2	2	4	2	3	2	TRUE
PRS_36 PRS_37	N N	Sharoe Green Hospita	-	X	1	1	1	-	2322	0.00		1.00	0.00	0.40	0	2.322	3	3	3	3	2	4	2	2	2	FALSE
rno_3/	N	Forest Green (within North	 	X	1	1	1	-	2322	0.00	, OII	1.00	0.00	0.40	U	2,322	3	- 3	3	3	_	4	_	i -		
PRS_38	v	Preston Employment Area)	×				1	1	12495	0.00	Gen	1.00	0.00	0.40	n	12.495	4	4	4	4	2	1	2	2	2	FALSE
TOTAL		1 100ton Employment Area)	<u> </u>	 	+	111.32	7.68	6.96		96.68		1.00	15.52	0.40	75,392	132,461										
TOTAL			1	1	1	111.32	7.00	0.90	37,009	1 90.00	1	1	13.52	1	13,392	132,401										

dual Availability
Milk Mixed use site incorporating office and other non-office/employment uses. [Site specific plot ratio figures]

Gen General employment site for B1/B2/B8 [Residual figure to be split to office only on site by site bases and Office sites plot ratio figure applied]

Off Office developments only [no further splitting of residual land required]

Brownfield Attractive Sustainable Combination 28,869 63,408 28,869 22,364

SOUTH RIBBLE: SITE SUPPLY AND APPRAISAL SCHEDULE

Plot Ratios:	Fixed
Preston City Centre	0.75
All other sites	0.40

													All other	r sites	0.40										_
															•	Site Appraisal Scores									
																	Market At	tractivenes	s		Strategi	c Planning and	d Sustainability		
Allocated*															Total Site										
		Brownfie	eld	Policy	Area	(All uses)	PP/UC (C	ffice Only)				Office	Ratio:	Capacity:	Floorspace						l š	Pogono	ration and		
									Sites (2006)	Employment	only on	Availability	Office	General			<u>e</u>	e			6				
											site	(Land)	Sites	Office		>	Jac	ᇤ		> =	= =	Economic	Development		_
										Preston CC		(2006)				= .	=	its se		s ii t	er er				읉
																di Si	SSS	aie		an Sip	9 5		Potential to		na.
										Missicaniossi	Cito					Se Lo	Ĕ	Ğ ₹		s i	iro	Cognontial			훁
Y/N		GF	RF		(ha)	(ha)	(ha)	sa m	(ha)			(ha)	sa m	sa m	Sa m	P 00 €	age .	S Si	Overall	2 4	1 5 5			Overall	Ö
.,,,,	Royal Ordnance Village	0.			(IIII)	(iiu)	(114)	oqiiii	(114)	1	Орсоню	(114)	oq	oq	oq			- U, U	Overan			Location	шоритишон	Overan	
			×	52	4.83	1.55	3.27	13.585	0.00	Off	1.00	0.00	0.40		13.585	4	4	4	4	4	4	2	3	3	TRUE
	Between Lostock Lane and			EMP1.A				,	0.00			5.5.5			.0,000										
Υ	M65 Cuerden (South Rings)	x			12.00	0.00	9.27	23,185	2.73	Off	1.00	2.73	0.40	10,920	34,105	4	4	4	4	4	1	2	1	2	FALSE
	Kellet Lane			EMP1.G					-					- 7,		,		_		_		0		-	TRUE
		x			4.80	1.60	0.15	854	3.05	Off	1.00	3.05	0.40	12,200	13,054	4	4	3	4		4	2	3	3	IRUE
				EMP4												3	3	3	3	4	4	2	1	3	TRUE
N	Lostock Hall		X		21.74	21.04	0.70	2,419	0.00	Off	1.00	0.00	0.40	0	2,419	Ŭ	Ů	Ŭ						·	mol
				EMP3																					
																3	2	3	3	3	1	2	3	2	FALSE
N		X			8.60	0.00	1.90	3,040	6.70	Gen	0.40	2.68	0.40	10,720	13,760							ļ			
				EMP3	5.00	0.00					0.00	4.05	0.40	7.000	7.000	2	2	3	2	4	4	2	3	3	FALSE
N	Bridge		X	EMBC A	5.60	0.00	0.00		5.60	MIX	0.33	1.85	0.40	7,392	7,392			1			1	-			1
v	Mass Side Vehicle Test Treel			EIVIP6.A	10.50	0.00	0.00		10.50	Miv	0.10	1.05	0.40	4 200	4 200	2	1	2	2	1	4	1	1	2	FALSE
V				EMP6 B																					FALSE
	LUGIOUR Hall OdS WOLKS				12.10	0.00	0.00		12.10	mix/Gen	0.30	3.03	0.40	14,520	14,320										
Υ	Liverpool Road, Walmer Bridge	x		2 0.0	2.12	0.00	0.00		2.12	Mix	0.65	1.38	0.40	5.512	5.512	1	3	3	2	1	1	1	1	1	FALSE
	Land at West Paddock,			EMP7									1	0,0.1	.,										
Y	Leyland	x		1	2.00	0.00	0.00		2.00	Off	1.00	2.00	0.40	8,000	8,000	3	3	3	3	4	1	2	2	2	FALSE
	İ				84.29	24.19	15.29	43,083	44.80			18.37		73,464	116,547										
	Y/N Y Y Y N N N	Y/N Royal Ordnance Village (RO Matrix Park) Between Lostock Lane and MS Cuerden (South Rings) Keller Lane Bamber Bridge North of Lostock Lane, Lostock Hall Land to north of Leyland Business Park (Centurion Way North of School Lane, Bamber Rhidge Y Moss Side Vehicle Test Track Y Liverpool Road, Walmer Bridge Land at West Paddock,	Y/N GF Royal Ordnance Village Y (RO Matrix Park) Between Lostock Lane and MeS Cuerden (South Rings) X Keller Lane Bamber Bridge North of Lostock Lane, Lostock Hall Land to north of Leyland Business Park (Centurion Way North of School Lane, Bamber R Maridge Y Moss Side Vehicle Test Track Y Lostock Hall Gas works Y Liverpool Road, Walmer Bridge Land at West Paddock,	Y/N GF BF Y Royal Ordnance Village Y (RO Matrix Park) x Between Lostock Lane and MeS Cuerden (South Rings) x Kellet Lane Bamber Bridge x North of Lostock Lane, Lostock Hall x Land to north of Leyland Business Park (Centurion Way North of School Lane, Bamber N Bridge x Y Moss Side Vehicle Test Trace x Y Liverpool Road, Walmer Bridge x Land at West Paddock,	Policy P	Y/N	Policy Area (All uses)	Price Pric	Price Pric	Price Pric	Price	Price Pric	Policy	Allocated* Site Name and Address Greenfield/ Brownfield Policy Area (All uses) PPUC (Office Only) Availability General Office Employment only on Office Employment on Office Employment on Office Employ	Allocated* Site Name and Address Greenfield/ Brownfield Policy Relevant Brownfield Policy Ratio (All uses) PruC (Office Only) Sites (2006) Preston CC Pres	Allocated* Site Name and Address Greenfield/ Brownfield Relevant Brownfield Relevant Brownfield Relevant Brownfield Relevant Policy Area (All uses) PP/UC (Office Only) Availability General Office Employment only on Office (Area) Site (Area)	Allocated* Site Name and Address Greenfield/ Brownfield Area Call uses PP/UC (Office Only) Availability Candidate Call uses C	Allocated* Site Name and Address Greenfield/ Brownfield Relevant Brownfield Brownfield Relevant Brownfield Relevant Policy Area Policy Area Policy P	Allocated* Site Name and Address Greenfield/ Brownfield Policy Poli	Allocated* Site Name and Address Greenfield Promifield Promifield Promofield Promofiel	Allocated Site Name and Address Greenfield Brownfield Brownfield Policy Allocated Policy Poli	Site Name and Address Greenfield Relevant Folicy Area Committed Residual Folicy Area Committed Commit	Allocated* Site Name and Address Greenfield Brownfield Policy Part Policy Part Policy Part Policy Part Part	Allocated Site Name and Address Site Name and Address Brownfield Policy Area (All uses) Policy Policy Policy Area (All uses) Policy Policy Area (All uses) Policy Policy	Allocated Site Name and Address Greenfield Brownfield Folicy Fo

Residual Availability

Mitx Mixed use site incorporating office and other non-office/employment uses. [Site specific plot ratio figures]

Gen General employment site for B1/B2/B8 [Residual figure to be split to office only on site by site bases and Office sites plot ratio figure applied]

Off Office developments only [no further splitting of residual land required]

Brownfield Attractive Sustainable Combination 26,112 41,840 19,592 12,200

Total site areas to be gained from Employment Land availability schedules (March 2005) as Local Plan figures based on planimeter and updated site areas GIS bas

SRB_30 'Site Appraisal Score' not undertaken due to conflict of interest

Appendix 4:

Site	specific	code:
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Title			
GENERAL			
Appraisal Criteri	a	Detailed Indicators	
Local Authority	:	Preston City Council / Chorley or South Ribble B Council	orough
Size (ha):		• 0.00ha (Total)	
		O.00ha (Developed)	
		0.00ha/sq.m (Committed/Under Construction)	
		0.00ha/sq.m (Residual)	
Comparel City Do		T	
General Site De	scription		
MARKET AT	TRACTIVENES	SS	
			Score
Accessibility to Strategic Road	Motorway/		
Business Image			
Site Developmer Constraints	nt		
STRATEGIC	PLANNING AN	ID ECONOMIC SUSTAINABILITY	
			Score
Accessibility to Transport	Public		
Enhancement of Environment	the		
Regeneration	Sequential		
and Economic	Location		
Development	Potential to address area		
	of deprivation		



QUALITATIVE ASSESSMENT SCORES									
Headline Qualitative Appraisal Criterion Score *									
Market Attractiveness									
Strategic Planning and Sustainability									

^{*} Headline qualitative appraisal criteria are scored from 1 to 4, 1 being poor and 4 being very strong